

# Utility Rate Setting

Kitsap-Olympic
Local Government
Infrastructure Academy



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November 20, 2014





#### You've Seen the Headlines

Poulsbo's water rates will rise By Richard Oxley. North Kitsap Herald Reporter. Nov. 7, 2014. Poulsbo's City Council got some hard numbers Nov. 5 on where water rates could go. A water rate study ...suggests two conne Longview council and in hears more water complaints, raises By Brooks Johnson water \ Longview Daily News In short rates propose Nov. 6, 2014 It's well-establish connecti how many Long hike is \$ residents feel bringing it of \$4,227. raise in bas water...Long Council cha turned into arro chamber Thursday rates is also night as a full 90 proposed, br minutes were devoted that rate to to complaints about \$14.13...

Tacoma utility increases proposed at city budget meeting By Kate Martin. The News Tribune. Oct. 14, 2014 City of Kalama Directors several T staff utilities p recommends budget pl raising...sewer/ Council T water rates that inclu By Laurn increases Kronebusch tilities b Longview Daily ie comir News. Nov. 6, 2014.  $\alpha rs...T$ City staff is blic Ut recommending an er array of sewer and

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water quality...

**Port Angeles City** Council rejects utility rate hikes but will reconsider issue... Peninsula Daily s. Sep. 23,

Council nbers will nsider bosed eases in ty rates a sday wo sion afte ng agair m earlie ek...The that would add \$5.51

**Sequim City** Council approves utility fees restructuring for water, sewer customers Couhig Daily

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family will pay an

additional \$32.84

next year in city

property taxes and

utilities...

Chehalis Water. Wastewater ct. 15, and a split Stormwater Beguim Rates to ncil gave Increase Public Centralia Chronical. Nov. 5, 2014. As of nt the Nov. 1. Chehalis to residents saw an e the fee increase in water. he city's wastewater and

Vancouver hikes property tax, utility rates By Stephanie Rice The Columbian. Nov. 4, 2014 The Vancouver City Council voted Monday in favor of property tax levy and utility rate increases....Utility rate increases were passed unanimously. As an example of what the increases will mean for residents, the wner of a home ith an assessed lue of \$200,000 ose utility bills average for a

#### Water rates surging across the nation

water rate increases

to the average

While most Americans worry about gas and heating oil prices, water rates have surged in the past dozen years, according to a USA TODAY study of 100 municipalities. Prices at least doubled in more than a quarter of the locations and even tripled in a few.

H aver

posed ?

sewer plant in 2005, said at the state's behest, City Clerk/Treasurer Coni \McMaster said Thursday...

monthly water bill. mmer Residential s to \$ customers outside ctrici of city limits will see an increase of about H wa! \$17 per bill...

utilities Solutions-Oriented Consulting



## Why Are Rate Studies Important?

- Helps to maintain the long-term health and integrity of the utility system
- Quantifies policies, priorities, and initiatives
- Tells the "true" cost of providing service
- Tracks cost information
- Evaluates equity between customer groups
- Communicates financial decisions and their impact
- Management tool





## A Successful Rate Study is...

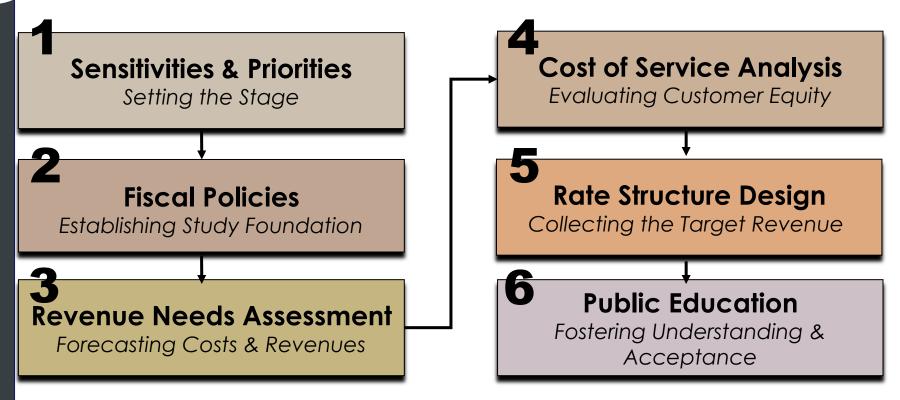
- A blend of information and expertise from ALL departments:
  - Finance
  - Engineering
  - Customer Service
  - Administration

......<u>NOT</u> simply just a financial exercise!





## Key Rate Study Steps

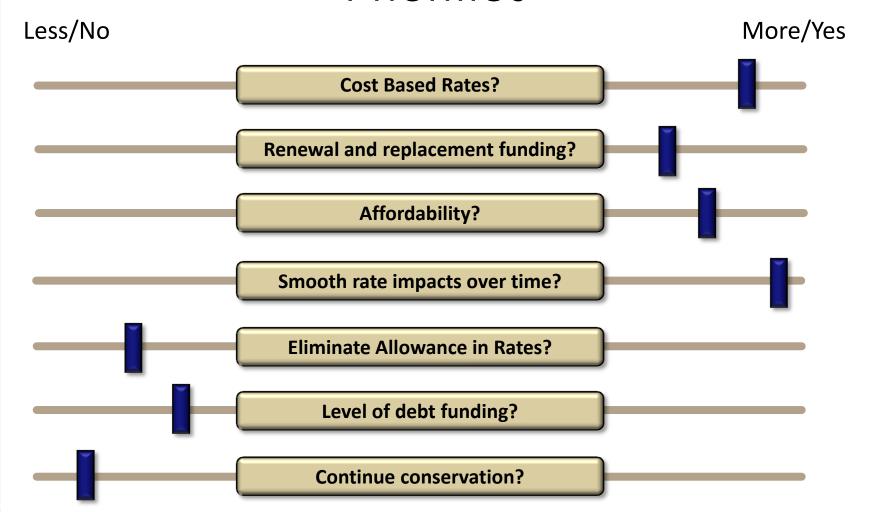


# Your needs and objectives determine the steps to complete!





# Establishing Sensitivities and Priorities







#### Role of Financial Policies

- Basis for financial performance and budgeting
- Plan for weathering financial disruptions
- Foundation for consistent financial/rate decisions
- Documentation of management philosophy
  - To customers and outside financial community

**Documentation of Policies Ideal** 





## Example Fiscal Policies

	Purpose	Target
Operating Reserve	Liquidity cushion to accommodate cyclical cash flow fluctuations	Water = 90 Days O&M Sewer = 45 Days O&M Storm/Solid Waste = 30 Days O&M
Capital Contingency Reserve	To meet emergency repairs, unanticipated capital, and project cost overruns	1% - 2% of Original Cost Asset Values
Capital Replacement Funding	Promote ongoing system integrity through reinvestment in the system.	Annual Depreciation Expense; Annual Depreciation less debt principal
Debt Service Coverage	Compliance with existing loan/debt covenants and maintain credit worthiness for future debt issuance.	Target 2.0; Minimum Requirement 1.25





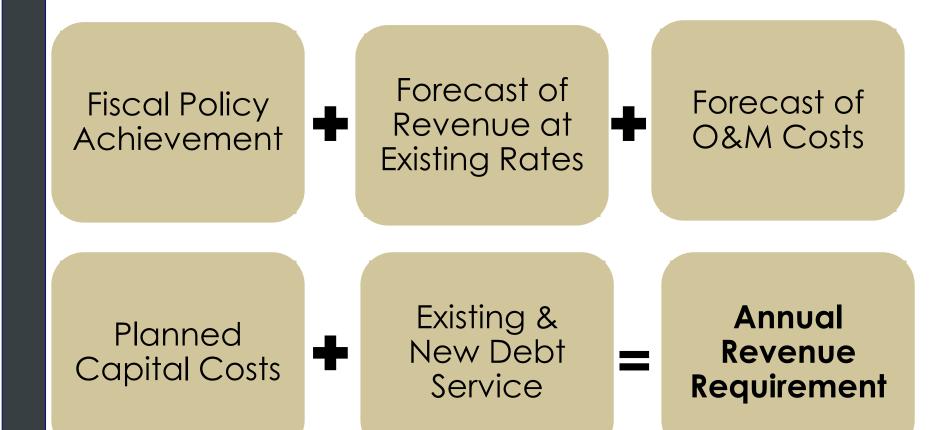
## Role of a Revenue Requirement Analysis

- Multi-year financial plan
- Determines the amount of revenue necessary to meet all utility financial obligations
- Evaluates sufficiency of current rates on a stand-alone basis
- Develops annual rate implementation strategy





## Revenue Requirement Elements





#### Revenue – Considerations

- Forecast of revenue generated by customer class
- Should consider 3-5 year historical revenue trends
- Include revenue from other operating fees/charges
- Do not include beginning balance
  - One time revenue that can mask rate evaluation





## Two Key Cost Areas

Operations & Maintenance	Capital Infrastructure
<ul> <li>Regular, ongoing activities</li> <li>Highly time &amp; schedule sensitive</li> <li>Predicable, steady spending patterns</li> <li>Predictable, regular funding source</li> </ul>	<ul> <li>Large, discrete projects</li> <li>Limited time, schedule sensitivity</li> <li>Long-term in nature</li> <li>Inconsistent, varied spending patterns</li> <li>Inconsistent, varied funding sources</li> </ul>

Separating operating and capital activities facilitates more accurate forecasting





## Operating Cost Considerations

- Historical cost review
- Inflation factors, CPI, CCI, labor contracts
- Strategic program initiatives
- Additional or enhanced needs (staffing, regulatory requirements)
- Increasing costs (purchases, materials, supplies, electricity)
- Indirect costs (overhead allocation up to date?)
- Review of excise tax calculation





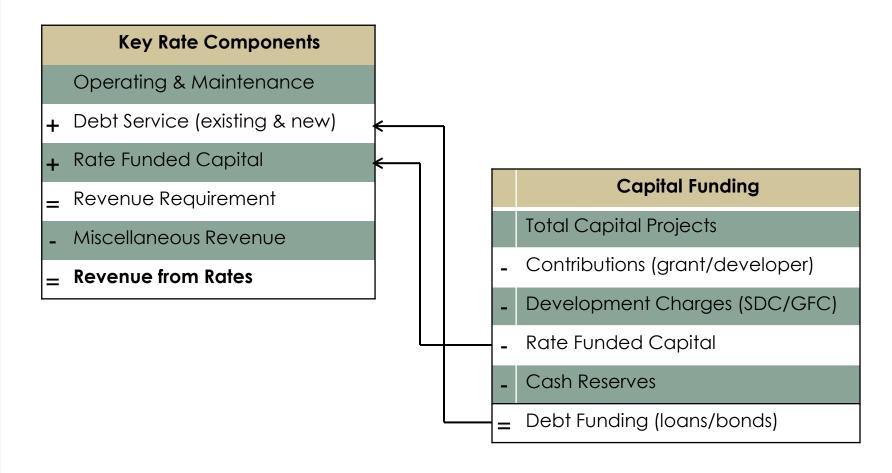
## Capital Cost Considerations

- Basis for costs is comprehensive plan or internally developed CIP
  - Costs escalated for inflation?
  - What is year of anticipated construction?
- Funding Sources hierarchy of use
  - No cost resources first grants/developer contributions
  - Existing revenue connection/facility charges, rate funded capital, other transfer
  - Existing resources cash balances
  - "Preferred" debt low interest loans, G.O. Bonds
  - Traditional debt revenue bonds





## Capital Funding Impacts







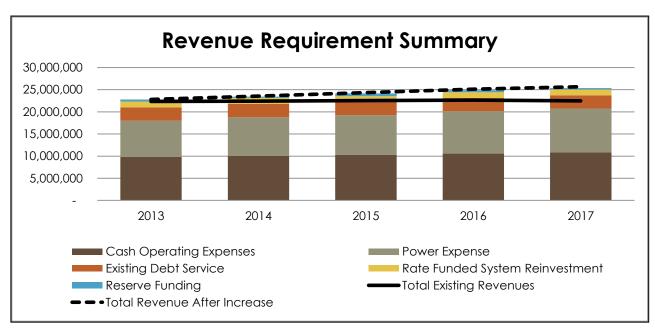
## Capital Cost Considerations

- Funding Philosophy
  - Cash (pay-as-you-go)- Higher Near Term Rates
    - Existing customers pay 100% of initial costs
  - Debt Financing Lowest near-term Rates
    - Mitigates immediate rate impacts of costly capital
    - More closely matches costs to useful life of asset
    - Spreads costs between existing and future ratepayers
    - Debt capacity may be an issue
  - Hybrid
    - Define a reasonable basis for cash/rate funding (R&R projects?)
    - Evaluate need for debt(large, long life projects)
    - Aligns funding with nature of capital project





# Revenue Requirement = Overall Revenue Needs



	2013	2014	2015	2016	2017
Rate	4.50%	4.50%	3.25%	3.25%	3.25%
Increases	4.50/0	4.50/0	5.25/6	5.25/6	J.ZJ/0

- Identifies total financial obligations
- Evaluates sufficiency of existing rates
- Develops annual rate strategy





## Cost of Service = Equity Evaluation

- Cost of service indicates how the rate adjustment will be equitably distributed among customer classes
- Cost allocations are based on
  - Industry Standard Methodologies
  - Unique usage characteristics (use and demands)
  - Unique facility requirements (planning and design criteria)

Class	Existing Revenue	2014 COSA	\$ Difference	% Difference
Single Family	\$ 3,740,000	\$ 4,014,516	\$ 274,516	7.3%
Multi-Family	1,700,000	1,893,800	193,800	11.4%
Commercial	1,360,000	1,571,684	211,684	15.6%
Total	\$ 6,800,000	\$ 7,480,000	\$ 680,000	10.0%





## Rate Design = Revenue Collection

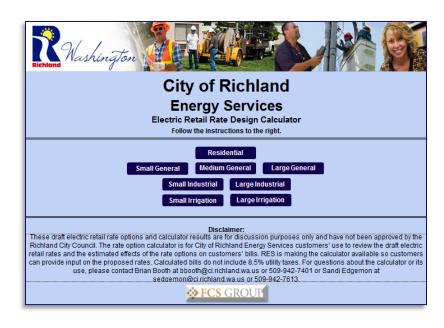
- Creation of rate structures that recover the target level of revenue
- Primary communication with customers
- Composed of fixed and/or variable charges
- Considerations:
  - Equity of rates
  - Complexity of rates (understandable & implementable)
  - Rate Impacts
  - Revenue stability and predictability
  - Social objectives (affordability, economic development, conservation, etc.)





### Public Education/Communication

- Greater public scrutiny requires public engagement, education and transparency
- Multiple options available
  - Dedicated website
  - Open house
  - Rate committee
  - Bill calculators
  - Frequently asked questions
  - Newsletters
  - Bill stuffers/notices
  - Traveling public meetings
  - Radio/television interviews





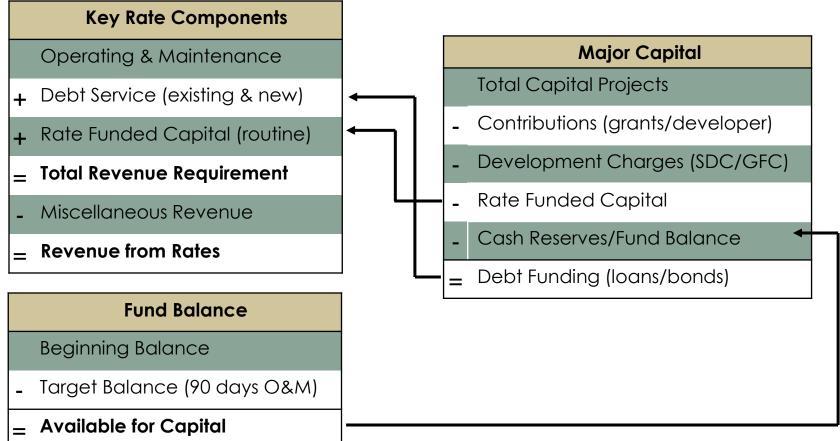
## Rate Study Discussion Topics

- 1. Beginning fund balance
- 2. Self supporting rates concept
- 3. Pay as you go capital funding
- 4. Fund balance assessment
- 5. Debt funding
- 6. Depreciation funding
- 7. Developing a rate strategy





## Overview of Rate Setting



All scenarios must satisfy cash flow needs, fund balance requirements and debt service coverage targets





## Sample Utility Information

- ~ \$4.9 million in rate revenue
- ~\$4.6 million O&M
- ~ \$900K annual debt service
- \$0 dedicated rate funded capital
- \$3.0 million in fund balance
- 90 Day O&M fund balance target
  - (\$1.1 -\$1.3 million)

Description	Budget
Investment Interest	91,600
Misc Transfers	335,200
Capital Projects	1,448,000
Trf related to CIP	82,100
Retail Sales	4,982,588
Investment Interest	76,800
Delinguent Interest	11,000
Sale of Scrap & Junk	1,000
Judgments & Settlements	1,000
Debt Service Transfers	38,800
Misc Transfers	335,200
Part Time Employees	31,200
Overtime/Call-Back Pay	42,000
Full Time Employees	768,900
Supplemental Life	1,200
State Unemployment	2,400
LTD	3,200
Workers Comp	27,000
Retirement - PERS	60,200
FICA	63,000
Ins - Medical/Dental	196,900
Comp Equip Under \$7500	7,500
Office/Operating Supplies	24,900
Chemicals	70,500
Bldg & Maint Supplies	71,600
Diesel Fuel	3,500
Fuel Consumed	28,000
Materials-Job Cost	77,000
Small Tools/Minor Equip	26,000
Professional/Contract Svc	88,200
IT Charges	231,400
PW Administrative Chgs	374,800
Administrative Charges	639,900





## General Rate Review Approach

Revenue Requirement		2014	2015		2016	2017		2018	2019
Revenues									
Beginning Balance	\$	5,264,000	\$ 4,760,000	\$	4,486,000	\$ 3,024,000	\$	1,109,000	\$ (34,000
Rate Revenues Under Existing Rates		4,983,000	4,997,000		5,012,000	5,026,000		5,040,000	5,055,000
Non-Rate Revenues	_	492,000	508,000		446,000	399,000		412,000	427,000
Total Revenues	\$	10,739,000	\$ 10,265,000	\$	9,944,000	\$ 8,449,000	\$	6,561,000	\$ 5,448,000
Expenses									
Cash Operating Expenses	\$	4,651,000	\$ 4,772,000	\$	4,897,000	\$ 5,026,000	\$	5,159,000	\$ 5,296,000
Existing Debt Service		967,000	907,000		887,000	884,000		880,000	846,000
New Debt Service		-	-		-	-		-	-
Rate Funded Capital		361,000	 100,000	_	1,136,000	 1,430,000	_	556,000	 610,000
Total Expenses	\$	5,979,000	\$ 5,779,000	\$	6,920,000	\$ 7,340,000	\$	6,595,000	\$ 6,752,000
Net Surplus (Deficiency) Additions to Meet Coverage	\$	4,760,000	\$ 4,486,000	\$	3,024,000	\$ 1,109,000	\$	(34,000)	\$ (1,304,000
Total Surplus (Deficiency)	\$	4,760,000	\$ 4,486,000	\$	3,024,000	\$ 1,109,000	\$	(34,000)	\$ (1,304,000
% Rate Increase Required		0.00%	0.00%		0.00%	0.00%		0.67%	25.80%





### General Rate Review Observations

% Rate Increase Required	0.00%		0.00%		0.00%		0.00%		0.67%	25.80
Total Surplus (Deficiency)	\$ 4,760,000	\$	4,486,000	\$	3,024,000	\$	1,109,000	\$	(34,000)	\$ (1,304,00
<b>Net Surplus (Deficiency)</b> Additions to Meet Coverage	\$ 4,760,000	\$	4,486,000	\$	3,024,000	\$	1,109,000	\$	(34,000)	\$ (1,304,00
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Existing Debt Service	967,000		907,000		887,000		884,000		880,000	846,0
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Non-Rate Revenues	 492,000	_	508,000	_	446,000	_	399,000	_	412,000	 427,0
Rate Revenues Under Existing Rates	4,983,000		4,997,000		5,012,000		5,026,000		5,040,000	5,055,0
Revenues Beginning Balance	\$ 5,264,000	<b>\</b> \$	4,760,000	\$	4,486,000	\$	3,024,000	\$	1,109,000	\$ (34,0
Revenue Requirement	2014		2015		2016		2017		2018	2019

- Including beginning fund balance in rate evaluation can mask needed rate revenue
- Example shows no rate increase needed until 2018 when fund balance depleted





## General Rate Review Observations

(cont.)

Revenue Requirement	2014	2015	2016	2017	2018	2019
Revenues						
Beginning Balance	\$ 5,264,000	\$ 4,760,000	\$ 4,486,000	\$ 3,024,000	\$ 1,109,000	\$ (34,000)
Rate Revenues Under Existing Rates Non-Rate Revenues	4,983,000 492,000	4,997,000 508,000	5,012,000 446,000	5,026,000 399,000	5,040,000 412,000	5,055,000 427,000
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Existing Debt Service	967,000	907,000	887,000	884,000	880,000	846,000
New Debt Service	-	-	-	-	-	-
Rate Funded Capital	<b>√</b> 361,000	100,000	1,136,000	1,430,000	556,000	610,000
Total Expenses	\$ 5,979,000	\$ 5,779,000	\$ 6,920,000	\$ 7,340,000	\$ 6,595,000	\$ 6,752,000
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Total Surplus (Deficiency)	\$ 4,760,000	\$ 4,486,000	\$ 3,024,000	\$ 1,109,000	\$ (34,000)	\$ (1,304,000
% Rate Increase Required	0.00%	0.00%	0.00%	0.00%	0.67%	25.80%

- Capital needs not consistent year to year
- Ideally should smooth annual capital funding if possible so rates are not volatile from year to year





# General Rate Review Observations (cont.)

Revenue Requirement		2014		2015	2016	2017	2018	2019
Revenues								
Beginning Balance	(\$	5,264,000	)\$	4,760,000	\$ 4,486,000	\$ 3,024,000	\$ 1,109,000	\$ (34,000
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Expenses								
Cash Operating Expenses	\$	4,651,000	\$	4,772,000	\$ 4,897,000	\$ 5,026,000	\$ 5,159,000	\$ 5,296,000
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Rate Funded Capital	1	361,000		100,000	1,136,000	1,430,000	556,000	610,000
Total Expenses	<b>/</b> \$	5,979,000	\$	5,779,000	\$ 6,920,000	\$ 7,340,000	\$ 6,595,000	\$ 6,752,000
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Total Surplus (Deficiency)	\$	4,760,000	\$	4,486,000	\$ 3,024,000	\$ 1,109,000	\$ (34,000)	\$ (1,304,000
% Rate Increase Required		0.00%		0.00%	0.00%	0.00%	0.67%	25.80%

Capital needs not consistent year to year

• Fund balance depleted (target is \$1.1 - \$1.3 million)





# General Rate Review Observations (cont.)

Revenue Requirement	2014	2015	2016	2017	2018	2019
Revenues						
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Expenses						
Cash Operating Expenses	\$ 4,651,000	\$ 4,772,000	\$ 4,897,000	\$ 5,026,000	\$ 5,159,000	\$ 5,296,00
Existing Debt Service New Debt Service	967,000	907,000	887,000	884,000	880,000	846,00
Rate Funded Capital	<b>361,000</b>	100,000	1,136,000	1,430,000	556,000	610,00
Total Expenses	\$ 5,979,000	\$ 5,779,000	\$ 6,920,000	\$ 7,340,000	\$ 6,595,000	\$ 6,752,00
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Total Surplus (Deficiency)	\$ 4,760,000	\$ 4,486,000	\$ 3,024,000	\$ 1,109,000	\$ (34,000)	\$ (1,304,000
% Rate Increase Required	0.00%	0.00%	0.00%	0.00%	0.67%	25.80
Capital needs not consistent year to year					d balance lepleted	

- Rate increases needed in 2018/2019
- Wait until 2018/2019 or begin proactively funding needs slowly now?





#### Revised Rate Assessment

(self supporting rates concept)

Revenue Requirement	2014	2015	2016	2017	2018	2019
Revenues						
Rate Revenues Under Existing Rates Non-Rate Revenues	\$ 4,983,000 492,000	\$ 4,997,000 509,000	\$ 5,012,000 447,000	\$ 5,026,000 403,000	\$ 5,040,000 418,000	\$ 5,055,000 433,000
Total Revenues	\$ 5,475,000	\$ 5,506,000	\$ 5,459,000	\$ 5,429,000	\$ 5,458,000	\$ 5,488,000
Expenses						
Cash Operating Expenses Existing Debt Service New Debt Service Rate Funded Capital	\$ 4,657,000 967,000 - -	\$ 4,778,000 907,000 - -	\$ 4,902,000 887,000 - -	\$ 5,031,000 884,000 -	\$ 5,164,000 880,000 - -	\$ 5,302,000 846,000 - -
Total Expenses	\$ 5,624,000	\$ 5,685,000	\$ 5,789,000	\$ 5,915,000	\$ 6,044,000	\$ 6,148,000
Total Surplus (Deficiency)	\$ (149,000)	\$ (179,000)	\$ (330,000)	\$ (486,000)	\$ (586,000)	\$ (660,000)
% of Rate Revenue	 2.99%	3.58%	6.58%	9.67%	11.63%	13.06%

When recurring revenue evaluated alone - rate increases needed

- Fund balance is a one time revenue source should not be included in initial rate evaluation
  - Can be used to phase-in rate increases
- Evaluate rate sufficiency to cover existing operating needs first (O&M, taxes, existing debt service)
- Now add capital.....





## Rate Assessment w/Capital

(Pay as you go)

Revenue Requirement	2014	2015	2016	2017	2018	2019
Revenues						
Rate Revenues Under Existing Rates \$ Non-Rate Revenues	4,983,000 492,000	\$ 4,997,000 507,000	\$ 5,012,000 445,000	\$ 5,026,000 397,000	\$ 5,040,000 412,000	\$ 5,055,000 427,000
Total Revenues \$	5,475,000	\$ 5,504,000	\$ 5,457,000	\$ 5,423,000	\$ 5,452,000	\$ 5,482,000
Expenses						
Cash Operating Expenses \$ Existing Debt Service New Debt Service	4,651,000 967,000	\$ 4,772,000 907,000 -	\$ 4,897,000 887,000	\$ 5,026,000 884,000	\$ 5,159,000 880,000 -	\$ 5,296,000 846,000 -
Rate Funded Capital	361,000	100,000	 1,136,000	 1,430,000	556,000	610,000
Total Expenses \$	5,979,000	\$ 5,779,000	\$ 6,920,000	\$ 7,340,000	\$ 6,595,000	\$ 6,752,000
Total Surplus (Deficiency) \$	(504,000)	\$ (275,000)	\$ (1,463,000)	\$ (1,917,000)	\$ (1,143,000)	\$ (1,270,000
% of Rate Revenue	10.11%	5.50%	29.19%	38.14%	22.68%	25.12%

Rate funding capital can cause peaks and valleys in rates

- Some entities want to cash/rate fund needs no debt
- Fund balances should take capital funding volatility not rates
- Capital funding should be smoothed annually with other funding sources available





## Capital Project Planning

No	Description	TOTAL COSTS	2014	2015	2016	2017	2018	2019
5	Project 1	-	1	-	-	-	-	-
6	Project 2	-	-	-	-	-	-	-
7	Project 3	918,000	306,000	-	306,000	-	306,000	-
8	Project4	380,000	-	50,000	330,000	-	-	-
9	Project 5	400,000	-	50,000	350,000	-	-	-
10	Project 6	550,000	-	-	50,000	500,000	-	-
11	Project 7	990,000	-	-	100,000	890,000	-	-
12	Project 8	290,000	-	-	-	40,000	250,000	-
13	Project 9	400,000	-	-	-	-	-	400,000
14	Project 10	210,000	-	-	-	-	-	210,000
18	Project 11	55,000	55,000	-	-	-	-	-
19		-	-	-	-	-	-	-
	Total Capital Projects	\$4,193,000	\$ 361,000	\$ 100,000	\$1,136,000	\$1,430,000	\$ 556,000	\$ 610,000

- Need to identify <u>annual</u> capital needs
- Are costs escalated? Escalate to year of construction
- Need ability to change project schedule
- Identify funding source ideal





#### Fund Balance Assessment

Fund Balance		2014		2015		2016		2017		2018		2019
Beginning Balance	\$	3,000,000	\$	2,667,000	\$	2,563,168	\$	1,272,075	\$	(473,244)	\$	(1,448,744
plus: Net Cash Flow		<b>(149,000)</b>		(180,000)		(331,000)		(488,000)		(589,000)		(665,000
plus: Rate Funded Capital				-		-		-		-		-
plus: System Development Charges		169,500		169,500		169,500		169,500		169,500		169,500
plus: Revenue Bond Proceeds		-		-		-		-		-		_
plus: PWTF Loans		_		-		_		-		-		_
plus: Interest Earnings	_	7,500	_	6,668		6,408		3,180			_	-
Total Funding Sources	\$	3,028,000	\$	2,663,168	\$	2,408,075	\$	956,756	\$	(892,744)	\$	(1,944,24
less: Capital Expenditures		(361,000)		(100,000)		(1,136,000)		(1,430,000)		(556,000)		(610,000
Ending Capital Fund Balance	\$/	2,667,000	\$	2,563,168	\$	1,272,075	\$	(473,244)	\$	(1,448,744)	\$	(2,554,244
Minimum Target Balance (90 days O&M)	\$	1,148,301	\$	1,178,137	\$	1,208,712	\$ /	1,240,521	\$	1,273,315	\$	1,307,342
Days	7	209	т	257	7	130		(35)	7	(145)	7	(26
/						/						

Rate deficiency

Capital costs

Fund balances depleted and below targets, **other funding sources needed** 

- Separate but related to rate revenue evaluation
- Fund must cover any annual rate deficiency and capital needs
- Separate operating and capital fund balance ideal
- Include all funding sources available
- Are fund balance targets met?





## Debt Funding

Fund Balance	2014	2015	2016	2017		2018	2019
Beginning Balance	\$ 3,000,000	\$ 2,813,999	\$ 3,010,724	\$ 2,178,512	\$	1,766,705	\$ 1,521,660
plus: Net Cash Flow	(2,002)	120,190	126,761	68,248		137,038	237,734
plus: Rate Funded Capital	-	-	-	-		-	-
plus: System Development Charges	169,500	169,500	169,500	169,500		169,500	169,500
plus: Revenue Bond Proceeds	-	-	-	775,000	<u> </u>	-	-
plus: PWTF Loans	-	-	-	-	Γ	-	-
plus: Interest Earnings	7,500	7,035	7,527	5,446		4,417	3,804
Total Funding Sources	\$ 3,174,999	\$ 3,110,724	\$ 3,314,512	\$ 3,196,705	\$	2,077,660	\$ 1,932,699
less: Capital Expenditures	 (361,000)	 (100,000)	 (1,136,000)	 (1,430,000)		(556,000)	 (610,000)
Ending Fund Balance	\$ 2,813,999	\$ 3,010,724	\$ 2,178,512	\$ 1,766,705	\$	1,521,660	\$ 1,322,699
Minimum Target Balance (90 days O&M)	\$ 1,148,301	\$ 1,178,137	\$ 1,208,712	\$ 1,240,521	\$	1,273,315	\$ 1,307,342
Days	221	230	162	128		108	91

New debt needed; Results in new debt service payment; need to understand coverage requirements

Revenue Requirement	2014	2015	2016	2017		2018	2019
Revenues							
Rate Revenues Under Existing Rates Non-Rate Revenues	\$ 4,983,000 492,000	\$ 4,997,000 509,000	\$ 5,012,000 447,000	\$ 5,026,000 403,000	\$	5,040,000 418,000	\$ 5,055,000 433,000
Total Revenues	\$ 5,475,000	\$ 5,506,000	\$ 5,459,000	\$ 5,429,000	\$	5,458,000	\$ 5,488,000
Expenses					\	\	
Cash Operating Expenses Existing Debt Service New Debt Service	\$ 4,657,000 967,000 -	\$ 4,778,000 907,000 -	\$ 4,902,000 887,000 -	\$ 5,031,000 884,000 66,000	\$	5,164,000 880,000 66,000	\$ 5,302,000 846,000 66,000
Rate Funded Capital  Total Expenses	\$ 5,624,000	\$ 5,685,000	\$ 5,789,000	\$ 5,981,000	\$	6,110,000	\$ 6,214,000
Total Surplus (Deficiency)	\$ (149,000)	\$ (179,000)	\$ (330,000)	\$ (552,000)	\$	(652,000)	\$ (726,000)
% of Rate Revenue	2.99%	3.58%	6.58%	10.98%		12.94%	14.36%



## 100% Depreciation Funding

Revenue Requirement		2014	2015	2016	2017	2018	2019
Revenues							
Rate Revenues Under Existing Rates Non-Rate Revenues	\$	4,983,000 492,000	\$ 4,997,000 505,000	\$ 5,012,000 441,000	\$ 5,026,000 397,000	\$ 5,040,000 412,000	\$ 5,055,000 427,000
Total Revenues	\$	5,475,000	\$ 5,502,000	\$ 5,453,000	\$ 5,423,000	\$ 5,452,000	\$ 5,482,000
Expenses							
Cash Operating Expenses Existing Debt Service New Debt Service	\$	4,657,000 967,000	\$ 4,778,000 907,000	\$ 4,902,000 887,000	\$ 5,031,000 884,000	\$ 5,164,000 880,000	\$ 5,302,000 846,000
Rate Funded Capital	_	1,396,000	1,398,000	1,421,000	1,449,000	1,460,000	1,473,000
Total Expenses	\$	7,020,000	\$ 7,083,000	\$ 7,210,000	\$ 7,364,000	\$ 7,504,000	\$ 7,621,000
Total Surplus (Deficiency)	\$	(1,545,000)	\$ (1,581,000)	\$ (1,757,000)	\$ (1,941,000)	\$ (2,052,000)	\$ (2,139,000)
% of Rate Revenue		31.01%	31.64%	35.06%	38.62%	40.71%	42.31%

- Rate funded capital <u>equal to depreciation expense</u>
  - Reduces need for debt
  - Accumulates cash for future capital needs
  - May result in large rate impacts





## Depreciation Funding – Phase In

Revenue Requirement		2014	2015	2016	2017	2018	2019
Revenues							
Rate Revenues Under Existing Rates Non-Rate Revenues	\$	4,983,000 492,000	\$ 4,997,000 509,000	\$ 5,012,000 447,000	\$ 5,026,000 403,000	\$ 5,040,000 418,000	\$ 5,055,000 433,000
Total Revenues	\$	5,475,000	\$ 5,506,000	\$ 5,459,000	\$ 5,429,000	\$ 5,458,000	\$ 5,488,000
Expenses							
Cash Operating Expenses	\$	4,657,000	\$ 4,778,000	\$ 4,902,000	\$ 5,031,000	\$ 5,164,000	\$ -,,
Existing Debt Service		967,000	907,000	887,000	884,000	880,000	846,000
New Debt Service Rate Funded Capital	_	250,000	500,000	- 750,000	1,000,000	1,250,000	1,500,000
Total Expenses	\$	5,874,000	\$ 6,185,000	\$ 6,539,000	\$ 6,915,000	\$ 7,294,000	\$ 7,648,000
Total Surplus (Deficiency)	\$	(399,000)	\$ (679,000)	\$ (1,080,000)	\$ (1,486,000)	\$ (1,836,000)	\$ (2,160,000)
% of Rate Revenue		8.01%	13.59%	21.55%	29.57%	36.43%	42.73%

- Rate funded capital target depreciation over time
  - Reduces need for debt
  - Accumulates cash for future capital needs
  - Moderates rate impacts





## Rate Strategy Options

Revenue Requirement		2014		2015		2016		2017		2018		2019
% of Rate Increase Needed		2.99	%	3.609	%	6.60%	6	18.42%	, •	20.38%	)	21.84%
RATE INCREASES AS NEEDED Annual Rate Adjustment		2.08%		0.58%		2.89%		11.08%		1.61%		1.17%
Cumulative Annual Rate Adjustment		2.99%		3.59%		6.58%		18.39%		20.29%		21.70%
Sample Residential Mo Bill w/Incr. Monthly Average Increase (\$)	<b>\$</b> \$	<b>36.86</b> 0.75	<b>\$</b> \$	<b>37.07</b> 0.21	<b>\$</b> \$	<b>38.15</b> 1.07	<b>\$</b> \$	<b>42.37</b> 4.23	<b>\$</b> \$	<b>43.06</b> 0.68	<b>\$</b> \$	<b>43.56</b> 0.50
RATE INCREASES SMOOTHED												
Annual Rate Adjustment		4.00%		4.00%		4.00%		4.00%		2.00%		1.00%
Cumulative Annual Rate Adjustment		4.93%		9.12%		13.49%		18.03%		20.39%		21.59%
Sample Residential Mo Bill w/Incr. Monthly Average Increase (\$)	<b>\$</b> \$	<b>37.55</b> 1.44	<b>\$</b> \$	<b>39.06</b> 1.50	<b>\$</b> \$	<b>40.62</b> 1.56	<b>\$</b> \$	<b>42.24</b> 1.62	<b>\$</b> \$	<b>43.09</b> 0.84	<b>\$</b> \$	<b>43.52</b> 0.43
RATE INCREASES EVERY OTHER YEAR												
Annual Rate Adjustment		6.75%		0.00%		6.75%		0.00%		6.75%		0.00%
Cumulative Annual Rate Adjustment		6.75%		6.75%		13.96%		13.96%		21.65%		21.65%
Sample Residential Mo Bill w/Incr. Monthly Average Increase (\$)	<b>\$</b> \$	<b>38.55</b> 2.44	<b>\$</b> \$	38.55 -	<b>\$</b> \$	<b>41.15</b> 2.60	<b>\$</b> \$	41.15 -	<b>\$</b> \$	<b>43.93</b> 2.78	<b>\$</b> \$	<b>43.93</b>





## Wrap Up / Questions

- Rate study steps depend on what you are trying to answer
- Understanding your sensitivities, priorities and objectives will help focus the analysis
- Having a representative from key departments improves results
- Rate study provides a financial planning tool that is vital for prudent fiscal management and fiscal sustainability

